# Understanding the costs:

A brief overview of the economic costs related to waste infrastructure across Europe

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ZERO WASTE EUROPE

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Jicin, Czech Republic

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# Introduction

For municipalities in Europe today, the argument in favour of implementing zero waste solutions is clear from an environmental perspective. From emitting less Greenhouse Gas (GhG) emissions and toxic pollutants to reducing the need for extracting and manufacturing new products from natural resources, the environmental benefits of becoming zero waste are evident. Therefore, there is a widespread (mostly) consensus and understanding that zero waste is needed to fix the environmental crises we face.

Yet from an economic perspective, the picture becomes less clear for municipalities. Initial investment is required to adapt a waste management system so that it becomes one that is built to generate far less waste and protect the value of resources. Evidence from our Zero Waste Cities showcases that when implemented well, a zero waste system is much more efficient (with less waste being reduced) and therefore saves cities substantial amounts of money in the long-term.

However the timeline for costs to even out or for municipalities to begin saving money depends on several different factors, many of which are local and cannot be modelled across different countries. This lack of understanding about what it will require, financially, for a city to begin its transition towards zero waste is one of the biggest barriers we face in our day to day work. The upfront costs of different infrastructure and their ongoing maintenance remains unclear.

This report has been designed to be an introduction for anyone wishing to better understand the kind of costs and finance required to build & operationalise some key infrastructure that are the foundations of a local zero waste strategy. It has been prepared with the intention of providing an overview from different European contexts, so that readers can see a range of examples of the costs associated with systems to improve waste management at the local level. With this variety of data across a representative sample of European contexts, we envisage the report therefore to be useful for city officials and waste professionals across the continent.

With this data and information, we hope that local decision makers will be better informed to create the economic case and a business model for new policies that will enhance the transition to zero waste.

The report by no means provides an exhaustive coverage of all the costs associated with proper waste management for every single European country. It has instead been designed to give an introductory overview of some key data and numbers. A comprehensive report into full cost data would require both far greater research and most likely a country-specific approach. Instead, our approach has been to give an accessible introduction to this topic, highlighting different examples from a relevant sample of European contexts, rather than a full, scientific-like study.

When applying this data to your own context, it is vital to remember that in every local context, there will be certain factors and needs that will require a tailored approach when looking at the precise cost approximation of infrastructure and operations. Yet with the averages and data provided in this report, decisionmakers will have a solid foundation from which to begin modelling potential costs for the development of their own zero waste cities system.



Palettes of cardboard ©Alfonso Navarro

# Methodology

When designing this report, we wanted to showcase a variety of case studies that covered a representative sample of the economic and geographical spectrum across Europe. We did not want to create a long but comprehensive overview of each country. Instead, something smaller, more accessible but yet still an accurate representation of the diverse contexts European municipalities are working within today.



Fig. 1 Map of Europe indicating countries included in the cost study

To achieve this, firstly we wanted data from countries that could be broadly classified into 3 different economic groups - high, medium and low - looking at EU countries through the lens of the **volume index of GDP per capita in Purchasing Power Standards (PPS)**. Capital and especially operational costs will differ greatly between the range of economies found within Europe today. Therefore in order to present a representative sample of data, we have highlighted examples from a range of countries across the PPS index.

To balance this, we wanted not only an economically representative sample of data but also geographically too. Therefore a key part of our considerations was to ensure we had data from countries across all four corners of Europe, as much as possible.

Given all this, we decided to collect data from 10 municipalities and regions in the following countries: Austria, Czech Republic, Italy, Lithuania and Spain (fig.1). We acknowledge the limitations of this methodology, but we believe that these countries provide a useful, representative sample of the lived realities of European municipalities. With this methodology, we believe most municipalities will be able to find data that is relevant and applicable for their local context.

To prepare this report, we have worked with a number of local partners in each country to help us collect the data. We did this given the greater expertise and relationships each partner had in their respective countries, rather than one organisation working across several countries and languages. Each partner was provided with the same template for data collection that was used across the 5 countries. The template was an open invitation for municipalities & waste companies to share information on the costs of several key pieces of infrastructure and their operations.



#### These include:



Door-to-door separate collection systems





**Recycling centres** 



Organic waste treatment methods (Composting, anaerobic digestion & biogas)



**Reuse & repair centres** 

Extra costs incurred by adopting a Pay-As-You-Throw (PAYT) system

In one case, we have included data on closed landfills that create biogas, as an additional solution for waste which has not been separated for recycling.

We identified these 5 categories as core operations that form the foundations of a zero waste city, which most municipalities and their waste companies should have data on. In each case, some of the data requested was not applicable (e.g. a PAYT system not yet installed or biogas plants used to treat organic waste). It is important to note that we collected data from municipalities inside and outside of our Zero Waste Cities programme, as we wanted to showcase the applicability and relevance of the data for all municipalities, regardless of their current performance or starting point regarding waste management.

The data we collected is disaggregated into both capital expenditure (CAPEX) and operational expenditure (OPEX). CAPEX costs include the money required for building, maintaining and improving physical facilities and entities. These include things such as the bins and vans for the collection system, composting plants, equipment at recycling centres etc... OPEX costs include the costs that municipalities and companies incur related to the day-to-day operations. These include costs such as employee wages of waste workers, renting of spaces/land and the fuel needed for waste collection vans.





# Vienna

Austria





### 1,931,593 Population



€290m

Total budget for waste management operations



High Income Level (in comparison to EU average)



### 476 Kgs Total MSW generated

per capita



## 834 Kqs

National average total MSW generated per capita



262 Kqs Residual waste generated per capita



36% Separate collection of municipal solid waste



Part of ZWE's Zero Waste City network?

EPR

EPR scheme in place for any MSW materials?

Paper

Yes

- ✓ E-waste
- Batteries

# Příbor

**Czech Republic** 



8.344 Population

€3.67m Total budget for waste

Medium Income Level (in comparison to EU average)

management operations

275 Kgs Total MSW generated per capita



National average total MSW generated per capita





ZMAC

Separate collection of municipal solid waste

No Part of ZWE's Zero Waste City network?



# Hradec Králové

Czech Republic



Population

€4m Total budget for waste management operations

362 Kgs

570 Kgs

184 Kqs

per capita

Total MSW generated

generated per capita

Separate collection of

municipal solid waste

National average total MSW

Medium Income Level (in comparison to EU average)





Residual waste generated per capita



ZMAC No Part of ZWE's Zero Waste

49%

EPR Yes EPR scheme in place for any MSW materials?

City network?

Paper Plastic E-waste 🧹 Glass Batteries 🖌 Metals

# Jesenik

Czech Republic



10.665

Population

=

ZMAC

EPR

€693.683 Total budget for waste management operations

Medium Income Level (in comparison to EU average)

488 Kqs Total MSW generated per capita

570 Kgs National average total MSW generated per capita

134 Kgs Residual waste generated per capita

72% Separate collection of municipal solid waste

No Part of ZWE's Zero Waste City network?

Yes EPR scheme in place for any MSW materials?

🖌 Paper	~	Plastic
🖌 E-waste	~	Glass
<ul> <li>Batteries</li> </ul>	~	Metals

Raw data sets can be made available for each municipality/region upon request to jack@zerowasteeurope.eu

# Jičín **Czech Republic**



16.000 Population



€796.895 Total budget for waste

management operations

Medium Income Level (in comparison to EU average)



356 Kgs Total MSW generated per capita

# 570 Kgs

National average total MSW generated per capita

#### 190 Kgs Residual waste generated

per capita



21% Separate collection of municipal solid waste





Part of ZWE's Zero Waste City network?



Yes EPR scheme in place for any MSW materials?

~	Paper
~	E-waste
~	Batteries

- ✓ Plastic
- ✓ Glass
- Metals



Italy



196.764 Population



€39.37m Total budget for waste management operations



Medium Income Level (in comparison to EU average)



### 569 Kqs Total MSW generated

per capita



487 Kgs National average total MSW

generated per capita

106 Kgs Residual waste generated per capita



81% Separate collection of municipal solid waste



Yes Part of ZWE's Zero Waste City network?

EPR

No EPR scheme in place for any MSW materials?



Total budget for waste management operations

Medium Income Level (in comparison to EU average)





National average total MSW generated per capita





ZMAC

EPR

municipal solid waste No

Part of ZWE's Zero Waste City network?

No EPR scheme in place for any MSW materials?

# Siauliai Region

Lithuania



€10.86m

375 Kgs

480 Kgs

211 Kgs

per capita

per capita

Total MSW generated

generated per capita

National average total MSW

Residual waste generated

Total budget for waste management operations

(in comparison to EU average)

Low Income Level

£





EPR

44% Separate collection of municipal solid waste

ZMC No Part of ZWE's Zero Waste City network?

> Yes EPR scheme in place for any MSW materials?

> > 🖌 Paper

# Bergueda County Spain

40,046 Population

€3.83m Total budget for waste management operations

Medium Income Level (in comparison to EU average)

436 Kqs Total MSW generated per capita

472 Kqs National average total MSW generated per capita

143 Kgs Residual waste generated per capita

67% Separate collection of municipal solid waste

ZMAC

EPR

No Part of ZWE's Zero Waste City network?

Yes EPR scheme in place for any MSW materials?

~	Paper	✓	Plastic
~	E-waste	~	Glass
~	Batteries	$\checkmark$	Metals

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## Manlleu Catalonia (Spain)



21,164 Population



€2.46m

378 Kgs

472 Kqs

62 Kgs

per capita

83%

per capita

Total MSW generated

generated per capita

National average total MSW

Residual waste generated





Medium Income Level (in comparison to EU average)







 $\sim$ 

ZMAC

No Part of ZWE's Zero Waste City network?

Separate collection of

municipal solid waste



Yes EPR scheme in place for any MSW materials?

~	Paper	✓	F
~	E-waste	~	G
~	Batteries	~	N

lastic

- lass
- 1etals



**Hradec** 

Králové

**Czech Republic** 

Raw data sets can be made available for each municipality/region upon request to jack@zerowasteeurope.eu

### Jesenik **Czech Republic**

Hybrid

2x1 Week

€1.021.659

€44,953

€422,966

€9.362

€16,455

1x2 Weeks Organic

## Jičín **Czech Republic**

#### Hybrid

1x Week 1x2 Weeks Organic 2x Week

**1x2 Weeks** Recyclables 1x4 Weeks Glass (cont.)

€102,200

€102,200

#### €233.625

€165, 547 sorted waste €200,478 mixed municipal



# **Door-to-door separate collection systems** (2 of 2)

0	Parma Italy	<b>Livorno</b> Italy	Siauliai Region <sub>Lithuania</sub>	Berg Cou sr	
System in use	Hybrid	Hybrid	Hybrid	Hybrid	
Frequency of waste collection (Data indicates D2D household. unless otherwise indicated)	1-2xWeekResidual2xWeekOrganic1xWeekRecyclables1xWeekPaper	1-2xWeekResidual1xWeekResidual2xWeekOrganic2xWeekOrganic1xWeekRecyclables1xWeekRecyclables1xWeekPaper1xWeekPaper1xWeekGlass1xWeekState		1-2xWeek 3xWeek 2xWeek 1xWeek	
CAPEX costs for the entire system	€500,000	€2,500,000	€38,973,378	€107,226	
CAPEX for the collection infrastructure (bins, bags)	€375,000	<b>€530,000</b> per year	-	<b>€107,226</b> Cost for 2022 purchase of n	
CAPEX for the transport (vans)	€125,000	€1,900,000	-	-	
Annual OPEX for the collection handling (staff time)	€8,600,000	€5,000,000	-	€117,326	
Annual OPEX costs for the transport (fuel)	€1,100,000	€1,200,000	-	-	
Additional costs	<b>€3,300,000</b> Referring mostly to vans provided by cooperatives	-	€3,196,340 Total all local citizens pay for waste management service	<b>€3,053,151</b> Annual OPEX entire system	

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## ueda unty ain

## Manlleu Catalonia (Spain)

### Hybrid

1xWeek 3xWeek 2xWeek

€1,638,532

€216,286

€1,040,467

€936,460

€372,726

€50,695

	Recyclin	ng centres	/ Drop-of	f poin
	<b>Vienna</b> Austria	<b>Příbor</b> Czech Republic	Hradec Králové Czech Republic	<b>Jese</b> Czech Re
Number of recycling drop-off points	-	1	4	2
Materials that can be dropped off for recycling	-	Paper, plastic, glass, metal, textiles, oil, wood, tires, lectrical waste, lamps, batteries.	Paper and cardboard, plastics, glass, metals, edible oil and fats, biodegradable waste, street litter, clothing	Plastic, paper, g organic waste, and footwear, e equipment, edit fats, wood
Annual capacity of recyclable materials	-	243 Tonnes	1,700 Tonnes	11,280 Tonnes
Annual operational costs for each or all of the centres	-	€5,830	€4,004,904	€91,472
CAPEX costs for each or all of the centres	-	€245,200	<b>€61,300</b> each centre	<b>€756,027</b> (reflects 15%. B further 85%)
Size of the centre	-	3,383 m <sup>2</sup>	6,630 m <sup>2</sup>	1,715 m <sup>2</sup>
Other useful information	-	<b>€52,840</b> For year 2022	-	-

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# **ts** (1 of 2)

## enik epublic

### glass, clothing electrical ble oils and

i

EU subsidised

## **Jičín** Czech Republic

### 2

Paper, plastic, glass, metal, beverage cartons, textiles, oil, wood, tires, electrical waste, lamps, batteries

4,700 Tonnes

€282,211

€61,300

3,538 m<sup>2</sup>

-

	Recyclin	ng centres	/ Drop-of	ff poir
	Parma Italy	<b>Livorno</b> Italy	Siauliai Region <sub>Lithuania</sub>	Berg Cou
Number of recycling drop-off points	5	2	25	3
Materials that can be dropped off for recycling	All urban waste that is not included in the D2D collection can be delivered to Recycling Centers by the citizens.	Textiles, small & large electronics, batteries, used oils, printer toners, tyres and hazardous items.	Bulky, bio-waste, tyres, WEEE, hazardous, wood, construction, textiles & packaging	Textile, WEEE Garden waste waste, CDW, r packaging gla metals, wood,
Annual capacity of recyclable materials	17,981 Tonnes	25,000 Tonnes	15,800 Tonnes	2,141 Tonnes
Annual operational costs for each or all of the centres	€1,300,000	€350,000	€1,248,520	<b>€358,236</b> Includes cost f waste collectio
CAPEX costs for each or all of the centres	<b>€500,000</b> Construction of new recycling center	€150,000	<b>€12,210,000</b> €9.1m from EU funding Average cost €500k each	<b>€830,000</b> Estimated cos facilities
Size of the centre	9,500 m²	6,500 m <sup>2</sup>	<b>1,374 m²</b> (average)	-
Other useful information	Other drop-off points include: - Used clothes (in church courtyards) - Batteries (at supermarkets and shops) - Pharmaceuticals (Pharmacies)	-	-	€38,419 (Fees for acce from other mu

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# points (2 of 2)

## Bergueda County Spain

Manlleu Catalonia (Spain)

#### 1

extile, WEEE, Bulky, arden waste, hazardous aste, CDW, non ackaging glass-plasticetals, wood, etc.

Textile, WEEE, Bulky, Garden waste, hazardous waste, CDW, non packaging glass-plasticmetals, wood, etc.

1,852 Tonnes

### €160,647

€1,053,400

5,522 m<sup>2</sup>

€76,885



### Compost generated per year

- Is the compost sold back onto the market and what is the revenue made?
- How much energy is generated from AD/Biogas and what happens with this afterwards?
  - CAPEX cost of the plant(s)
    - Year the plant was built
  - Annual OPEX for the plant(s)
    - Other useful information?

# Composting and Anaerobic Digestion (1 of 2)

<b>Vienna</b> <sub>Austria</sub>	<b>Příbor</b> Czech Republic	Hradec Králové Czech Republic	<b>Jesenik</b> Czech Republic	<b>Jičín</b> Czech Republic
	- Composting Plant - Biogas station	- Composting Plant - Biogas station	- Composting Plant	- Composting Plant
	1,466 tonnes	7,470 tonnes	1,304 tonnes	1,530 tonnes
	27,100 tonnes	<b>15,000 tonnes</b> compost <b>61,940 tonnes</b> biogas	5,500 tonnes	2,000 tonnes
	2,400 tonnes compost 1,200 tonnes digestate	<b>7,000-8,000 tonnes</b> per year	<b>2,500 tonnes</b> per year	<b>1,100 tonnes</b> per year
	<b>Yes</b> revenue unknown	-	<b>No</b> offered free to citizens	No
	<b>3,159,065 kWh/year</b> projected quantity (Bio-gas station is private)	<b>547 KW</b> electrical output <b>603 KW</b> thermal output	-	-
	<b>€71,516</b> for comp. plant until 2023	<b>€73,559</b> in 5 years	<b>€726,870</b> EU subsidy of 90% for plant	€408,664
	2008 - Composting 2022 - Biogas	2004 - Composting 2016 - Biogas	2014 - Composting	2011 - Composting
		-	€126,154	€98,312
	Comp. plant jointly owned with neighbouring town & operated by private company	-	-	-

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# Composting and Anaerobic Digestion (2 of 2)

	Parma Italy	<b>Livorno</b> Italy	Siauliai Region <sub>Lithuania</sub>	Bergueda County <sub>Spain</sub>	<b>Manlleu</b> Catalonia (Spain)
tely collected aste treated?	- Composting Plant	-	- Composting Plant - MBT Plant	- Composting biological treatment facility	- Indiviual composters 81No.
te separately t year of data	19,300 tonnes	-	13,748 tonnes	4,961 tonnes	2,258 tonnes
f the plant(s)	167,000 tonnes	-	25,230 tonnes	20,000 tonnes	16,000 tonnes
ated per year	53,000 tonnes	-	115 tonnes	2,798 tonnes	1,766 tonnes
back onto the evenue made?	<b>No</b> compost given away free	-	<b>Yes</b> €9,466	<b>Yes</b> €43,000	-
nerated from happens with s afterwards?	9,000,000 m3/year	-	-	-	-
f the plant(s)	€62,000,000	-	<b>€4,682,405</b> for 6 plants	€7,200,000	€16,800,000
ant was built	2023 - Composting	-	2006 - Composting, updated 2013	2001 - Composting	2015 - Composting
r the plant(s)	€11,339,000	-	€442,764	€995,000	€123,309
information?	Discount incentives plus free training & equipment for domestic composting	-	-	€1.45m annual income related to entrance fees	Estimated bio-waste trea in situ with home -comm composting: 16,2 tonnes

Raw data sets can be made available for each municipality/region upon request to jack@zerowasteeurope.eu









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### Manlleu Catalonia (Spain)

Fixed household fee + variable fee for biowaste and residual waste depending on number of collections/deliveries

#### 100%

Bins, bags and caddies with tags, closed bins with user ID systems, van ID, portable lectors & management platform

#### €204.816

#### €222,423

# Highlights from the Data

	Total Waste Budget					Composti	
	Population	Total Budget	Separate collection of MSW	Residual waste per capita	Total MSW per capita	National average <b>Total</b> <b>MSW</b> per capita	Capacity
	İŤİ	E		Kgs	Kgs	Kgs	Tons
Vienna	1.93m	290m	36%	262	476	834	-
Příbor	8,344	3.67m	62%	129	275	570	7,500
Hradec Králové	90,596	4m	49%	184	362	570	15,000
Jesenik	10,665	693,683	72%	134	488	570	5,500
Jičín	16,000	796,895	21%	190	356	570	2,000
Parma	196,764	39.37m	81%	106	569	487	167,000
Livorno	159,000	32m	62%	201	530	487	-
Siauliai region	267,717	10.86m	44%	211	375	480	25,230
Bergueda County	40,046	3.83m	67%	143	436	472	20,000
Manlleu	21,164	2.46m	83%	62	378	472	16,000

\*Inclusive of RW treatment



## **Recycling Centres**

Capacity	CAPEX Costs
Tons	E
- 243	- 245 200
1,700	61,300
1,280	67,640
2,700	282,211
17,981	500,000
25,000	150,000
15,839	12.1m
2,141	830,000
1,852	1.05m



### So, what can we make of all this data?

As mentioned at the start, this report has been designed with the aim of providing city officials, waste professionals and consultants with a wide summary of the costs associated with critical waste infrastructure. It is far from being a comprehensive overview that can give you absolute clarity on the costs of a composting plant, recycling centre etc... Instead, this data can give the reader a good insight into what it cost in a certain area of Europe before, so that readers are better informed as to what it will likely cost for you if you are based in a similar region.

A true comparison between cities on certain infrastructure cannot be made, despite our best efforts in this report to provide an introductory summary and overview. This is due to several factors relating to the data - especially how cities collect their data and what they report. In each local context there are many caveats and specific factors at play which determine the unique costs in each city. For example, some composting plants will have anaerobic digestion added on, some will also have an MBT function included. Some cities operate a hybrid system of door-to-door and street containers, and the nature of the hybrid system differs in each city. In some locations the region has been able to secure EU funding to build and operate key infrastructure, whilst in others it is in the hands of private companies.

All this means that in many cases, it is not quite that we are comparing apples with pears but rather that we are comparing two different kinds of apples. Readers must be aware and understand this when viewing the report and using it to inform their own financial decisions.

# Conclusions

We have tried our best to include this detail to provide nuance within each of the data sets above. This issue is a symptom of a wider problem regarding waste data in the EU. We continue to lack the proper enforcement of EU regulations that harmonise what reuse, recycling or composting can be defined as, where they even exist. Data continues to be very hard to access, with municipalities themselves often struggling to provide an overview because it involves a range of stakeholders across city departments and waste companies.

One key recommendation this paper would make is that city officials invest time in their data management. Outlining the key performance indicators of the system, knowing who will have this data and requiring these actors to provide it on a yearly basis should all be compulsory for cities serious about improving their waste management.

However,, from this research there are a few key conclusions that we can make. To begin with, we can confirm the correlation between the cost of a plant/centre and its capacity size. The bigger capacity to recycle or compost waste requires more CAPEX upfront and continued OPEX.

However what is also clear is that the size of a municipality's waste budget does not immediately correlate with the performance of the system. A city can have all the money in the world that it seeks, but without policies being properly designed to make it easy to do the right thing, tailored to the local context and keep flexibility in the system for future changes, then a large budget is not guaranteed to deliver results. **The Zero Waste Cities model we have tried and tested with over 480 municipalities in 15 European countries** provides the framework for how to do this, achieving impressive results whilst also offering many cost saving benefits.

# Seeking funding for your zero waste city or business?

At Zero Waste Europe, we are working with investment organisations who want to fund environmentally sustainable projects, helping create new financial vehicles that free up accessible capital for zero waste solution providers. Providers must be able to showcase clearly the funds they need and the impact this funding would have locally - from an environmental, economic and social perspective. With this information, we can then proceed in identifying the right financial vehicle and potential investor(s) for your project.

If you are interested in learning more, please contact the Head of Local Implementation, <u>Jack@zerowasteeurope.eu</u> for more information



# Appreciations

The content of this report is largely due to the work done by local partners who embarked on this project with ZWE, to whom we are extremely grateful for.

#### These include:

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